Gender Responsive Budgeting (GRB) : Institutionalization in National and Sub-National Government in Indonesia

Agus Salim

Asian Regional Conference, Penang-Malaysia 24-25 February 2014
In beginning, Gender mainstreaming has been part of development process implemented in Indonesia after the enactment of Presidential Decree No.9/2000 about Gender Mainstreaming in National Development;

In Process, the need GRB as one strategy to accelerate gender mainstreaming in development;

In Progress, Opportunity to integrate gender mainstreaming into planning and budgeting system in national and sub-national government.

** Indonesia ratified the results of the conference CEDAW since 1984
GRB Policy Development in Indonesia

National

- '84 UU No.7 Ratification CEDAW
- '00 Presidential Decree
- '04 RPJMN '04 - '09
- '09 Reg. Dev Planning Agency
- 09 Ministry of Finance
- RPJMN '10 - '14
- '12 Circular Letter of 4 Ministry on National Strategy
- '12 dan 13 Ministry of finance
- MOHA of Regulation
- '08 rev. MOHA of Regulation
- '11 MOHA of Regulation
- 13 Circular MOHA on GRPB common Secretariat with GRPB in National and sub national level (province)

Sub-National

- Integration of Gender into Planning and budgeting document
- Operational Policy
- 13 MOHA: Annual Local Gov work plan and Guidance for local budget
GRB Institutionalization in National and Sub National Government

Presidential Decree on Gender Mainstreaming in National Development to ministries/institutions and governors, regents and mayors

Gender integrated into program and policy development

1. Sub-National Planning & Development Agency as the lead agency
2. The Office of Women’s Empowerment as the secretary
3. Head of Government Working Units as members.
   *(There is focal point(s) in each working unit whom assigned by the head of working unit)*

Construct work plan and set implementation steps

Provide technical assistance in data and information provision

Internal coordination in gender mainstreaming implementation

Monitor and evaluation

Regulation of Finance (PMK) on Instructions on Preparation and Review of State Ministries’ Work Plan and Budget in National

Ministry Of Home Affairs (MOHA) Regulation on Implementation guidelines on gender mainstreaming in sub-national

Gender analysis using the GAP method *(Gender Analysis Pathway)*

Develop Gender Mainstreaming Working Groups
**Basic Principles of GRB implementation**

Main principles to accelerate the Gender Responsive Budgeting (GRB) Implementation at National and Sub-national level:

1. Strong policy to be used as legal basis for Gender Responsive Planning and Budgeting (GRPB) implementation at both National and Sub-national level;
2. GRPB instrument to be adopted by Sub-national government in planning and budgeting process;
3. Effectiveness of implementation policy.

Ideal requirements for gender mainstreaming implementation in GRPB are:

1. Political support from ministries or national and sub national government institution leaders;
2. Availability of effective gender disaggregated data and information systems;
3. Capable human resources that have strong skills, knowledge and understanding of gender mainstreaming in development for effective implementation of gender integration into development planning & budgeting;
4. Programs/Activities that have big gender issues to be addressed.
Lessons Learned

Challenges in implementing GRPB:

- Coordination among key national drivers of GRPB need to be improved, particularly the ones related to the sub-national level governments.

- Different timing on issuance between planning and budgeting regulation for sub national government (policy planning issued by Director General of Regional Development (Ministry Of Home Affairs) and policy budgeting issued by Director General of Regional Finance (MOHA)).
Operational Policy of GRPB (GRB) in Indonesia

Circular Letter from the key national drivers of GRPB on National Strategy to Accelerate Gender Mainstreaming through GRPB.

With 2 Appendixes of:
Implementing Guidelines of GRPB for Ministries/Agencies and for Sub National Governments

Budget Cycle of GRPB (Gender Responsive Planning and Budgeting)

GRPB Instrument; to integrate gender into planning, budgeting and reporting documents, and also the role of gender mainstreaming institutions

Monitoring and evaluation, of GRPB
Evaluation Results on GRB implementation at National Level

- **2010, Total number of program that analyze gender**: 0
- **2011, Total number of program that analyze gender**: 3

Bar chart showing the comparison of GRB implementation in various sectors:

- **Development Planning**: 0 (GRB 2010), 135 (GRB 2011)
- **Women Empowerment**: 1.840 (GRB 2010), 1.371 (GRB 2011)
- **Finance**: 700 (GRB 2010), 1.118 (GRB 2011)
- **Education**: 0 (GRB 2010), 550 (GRB 2011)
- **Health**: 4.908 (GRB 2010), 11.356 (GRB 2011)
- **Agriculture**: 0 (GRB 2010), 19.818 (GRB 2011)
- **Public Works**: 1.518 (GRB 2010), 91.105 (GRB 2011)

Evaluation Result on GRB implementation at Sub national Level

2011 Years

<table>
<thead>
<tr>
<th>Region</th>
<th>Total Number Sub National Goverment Units</th>
<th>GRB (in million US$)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Banten</td>
<td>2,316</td>
<td>9</td>
</tr>
<tr>
<td>D.I. Yogyakarta</td>
<td>1,063</td>
<td>9</td>
</tr>
<tr>
<td>Jawa tengah</td>
<td>24,005</td>
<td>16</td>
</tr>
<tr>
<td>Jawa timur</td>
<td>5,878</td>
<td>9</td>
</tr>
</tbody>
</table>

Current Implementation of GRB in National and Sub national:

2012:
- 19 Ministries/Institutions
- 10 Provincial Governments

2013:
- 19 Ministries/Institutions
- 20 Provincial Governments

Explanation from Vice Minister of Finance and Stranas Document 2012.

CSOs’ Strategy for acceleration of GRPB in Indonesia

- Give support for National and Sub National Government in the form of technical assistance and facilitation related to GRB issues (particularly to the key national driver)
- Conduct extensive partnerships in program implementation processes involving budget, decentralization, and gender experts at local or national level from civil society organizations, academics, politicians and bureaucrats

Facilitate/encourage National and Sub-National Government to make the policy; to formulate, issue and implement policy that is sensitive/responsive to gender issues

Effective Strategy in composing and implementing the policy. Advocacy to Ministry of Women’s Empowerment and Child Protection (MOWECP) as the key actor to push other ministries either directly or indirectly
Facilitate lead ministries to discuss GRPB implementation strategies
- Advocate each of the lead ministries
- Personal and non-structural approach

Facilitate activities that integrate interventions with government activities

Goverment Activities
CSO Activities
Joint purposes

MOWECP: Ministry Of Women’s Empowerment and Child Protection
MOHA; Ministry Of Home Affairs
Finance : Ministry Of Finance
National Development Planning: Ministry Of National Development Planning
How Gender Mainstreaming can Ensure Justice in budget allocation

1. Efforts to know the background of gender gap
2. Identify gender gap aspects (participation, access, control and beneficiaries)
3. Formulate the problems caused by gender gap
4. Identify the steps/actions of intervention needed

Gender Analysis Pathway (GAP) is used to ensure integration of gender equity into the document
# Accountability and monitoring mechanism

<table>
<thead>
<tr>
<th>Preparation</th>
<th>Planning</th>
<th>Implementation Of composing GRPB</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stakeholder Commitment</td>
<td>Strategic Planning related to gender issues</td>
<td>Gender Budget Statement (GBS) from output, sub-output, component, and sub-component</td>
</tr>
<tr>
<td>Policy creation</td>
<td>Activity in work budget planning which contain gender</td>
<td></td>
</tr>
<tr>
<td>Institutions</td>
<td>Gender analysis process</td>
<td>GBS is based on analysis result</td>
</tr>
<tr>
<td>Disaggregated data related to gender</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Instrument for gender analysis</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Public Participation</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Next Step in GRPB Implementation in Indonesia

A Study of GRPB implementation at the national and subnational level is currently underway.

From this study, some findings have already been observed:

1. There is a need to strengthen the governance of Gender Mainstreaming Working Groups
2. The importance of GRPB integration into monitoring of the governmental system
3. The need to strengthen advocacy and technical assistance for GRPB through a sectoral approach
Thank You